PROPERTY TAX and LAND CONSERVATION in MASSACHUSETTS:

presented by

Mark H. Robinson Executive Director The Compact of Cape Cod Conservation Trusts, Inc. and Attorney Ray Lyons

March 2023



MASSACHUSETTS LAND TRUST COALITION

Sponsored by the Massachusetts Land Trust Coalition Ray Lyons is not going to show any pretty pictures, so it's up to you, Robinson

This is Cape Cod, so make it good.

HOW is land assessed by the Town?



Big difference between assessing and appraising:

<u>Assessment</u>: done by computers in town hall, wildly crude "We rely on the assessed valuation to tell us how much to pay in property taxes and not much else." – local realtor

<u>Appraisal</u>: done by real estate professionals based on current market data and highest and best economic use of property (HABU) MAI = Member, Appraisal Institute (other credentials) "Use the low range for buying and estate tax" "Use the high range for selling and charitable donations" Property supposed to be assessed at 100% of FMV but never is, usually lower.

Re-valuation every three years, but market catch-up lags

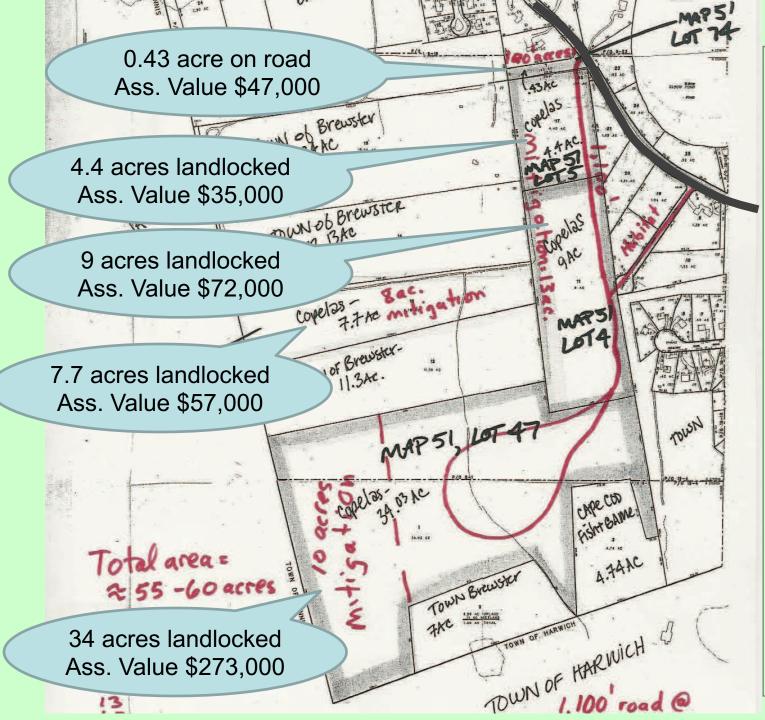
the star

Sometimes landowners won't seek abatement of over-assessed land. Why? "Looks better when I go to sell" Lazy, or too rich to worry about it *"Oh, I don't care, our lawyer in LA pays the bill for it."* If you want to save on property taxes, don't subdivide until you are ready to build. If you want to save on property taxes, don't subdivide until you are ready to build.

LOT 3

LOT 2





55 acres "raw land" in 5 parcels

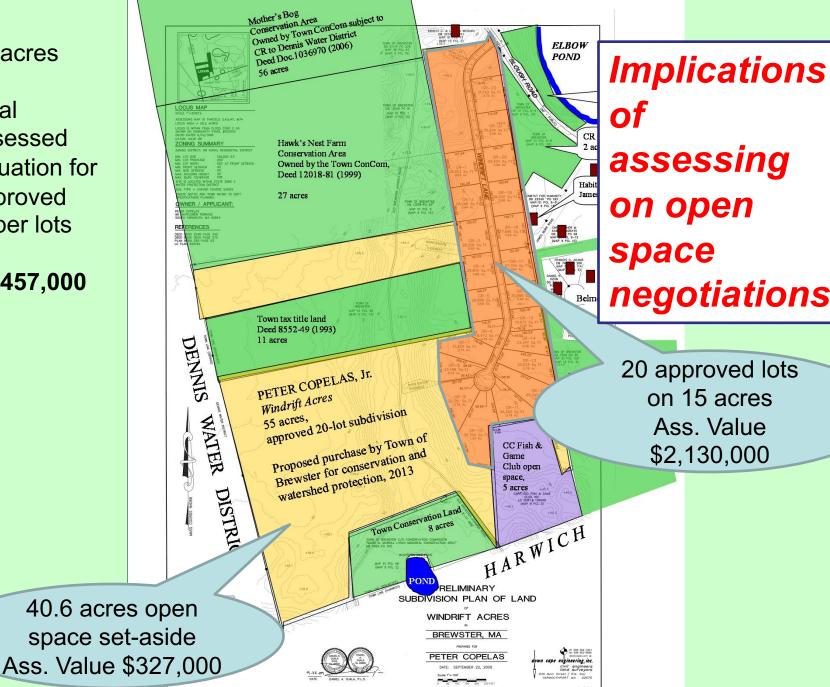
4 parcels landlocked at "woodlot" pricing (\$8,000 per acre)

Total assessed valuation = **\$484,000**

Computer cannot assemble parcels



Total assessed valuation for approved paper lots \$2,457,000



assessing on open space negotiations!

> on 15 acres Ass. Value \$2,130,000

100-60-10 rule of thumb, plus flat fee for wetlands



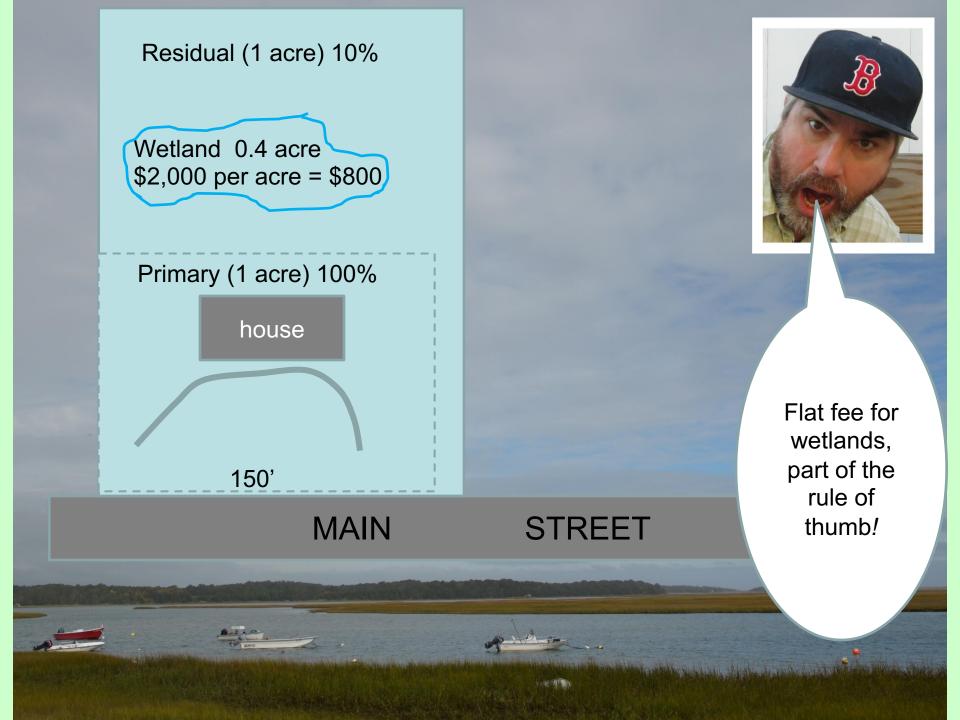
You think each portion of the 2.4-acre parcel is assessed equally? WRONG!

100-60-10 rule of thumb



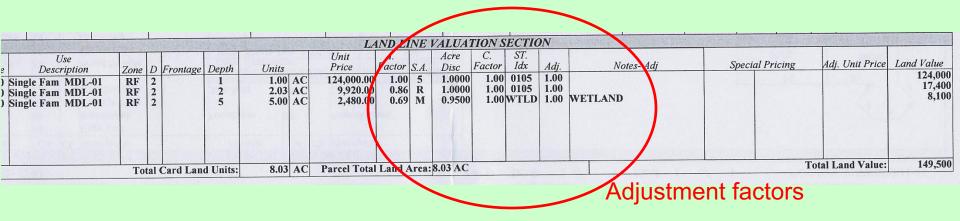




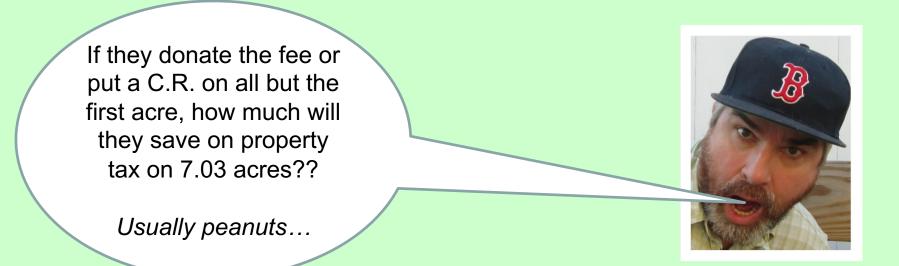


How land is assessed affects how we can explain the property tax benefits of conservation.

Property Location: 38 SANDALW	OOD DRIVE		MAP ID: 024/ 003/	11	Bldg Name:			State I	Jse: 1010
Vision ID: 1293	Accour	it#		Bldg #: 1 of 1	Sec #: 1 of		1 of 1	Print D	ate: 12/09/2013 11:41
OTIDDENT ONAIED	ТОРО.	UTILITIES	STRT./ROAD	LOCATION		CURRENTA	SSESSMENT	Amond Value	
					Description	Code 1	Appraised Value 235,300	Assessed Value 235,300	801
38 SANDALWOOD DRIVE					RESIDNTL RES LAND	1010	149,500	149,500	Y2013 BARNSTABLE, N
					RESIDNTL	1010	50,300	50,300	
COTUIT, MA 02635 Additional Owners:	Other ID:	SUPPLEM	Plan Ref.						
Auditional Owners.	Split Zoning		Land Ct#						A CONTRACTOR OF THE
A CONTRACTOR OF	Per.Prop.		#SR						VISION
	ResExpt Qual #DL 1	YES LOT 36	Life Estate Notes:						VIDIOIN
	#DL 2								
	GIS ID: 1293		ASSOC PID#			Total	435,100	435,100	
RECORD OF OWNER	SHIP		ALE DATE q/u v/i		C. L Yr. Code Asse			ENTS (HISTOR) ssed Value Yr.	Code Assessed Value
		4368/ 318 4156/ 271	12/15/1984 U V 06/15/1984 U V		Z 2012 1010	236,900 20	11 1010	238,400 2010	1010 238,000
Prise 2011, 012112/2		2874/194	Q	0	2012 1010	158,10020 45,50020		158,1002010 36,0002010	
THE DEPARTMENT OF					2012 1010	45,50020		50,000 2010	1010
		·							
				D (COPCOLUTE)	Total:	440,500	Total:	432,500	Total: 432,900 ta Collector or Assessor
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		-					APPRAIS	ED VALUE SUM	IMARY
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What com			111 IS UI		DIII, a		F (B) Value (Bl		44,000
4					·		B (L) Value (Bl		50,300
summary.						Appraised L	and Value (Bldg)	149,500
Jummary.						Special Lanc	Value		0
		1				Total Apprai	sed Parcel Valu	a	435,100
What you	need	to ana	IVZE IS	s the t	ax	Valuation M			C
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card, ofter	n calle	aine	lieid C	ard.	Gel II.				425 100
,						Net Total A	opraised Parcel	Value	435,100
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200806551 11/21/2008 NW 200707676 12/03/2007 NR		1,9		100 100	REPL UV .34 STRP OLD	8/7/200' 3/30/200		MF 02	
200707676 12/03/2007 NR 20060688 06/06/2006 AD		15,0	00 03/30/2007	100 06/30/200	7 10 X 12 SUNRM	4/7/200		PT 01 MF 02	
63387 08/29/2002 OB 48912 09/26/2000 WE		15,0		100 01/01/200 100 01/01/200		2/27/200		MF 01	
48912 09/26/2000 WI B33295 10/01/1989 AD		15,0	00 01/15/1990	100	CO ADD'N	1000			
B32210 08/01/1988 AD		6		100	CO SHED				
				NE VALUATION					
B Use Use # Code Description 7	Cone D Frontage De	pth Units	Unit I. Price Factor	S.A. Disc Fact	or Idx Adj.	Notes- Adj	SDe	cial Pricing	Adj. Unit Price Land Value
#CodeDescription211010Single FamMDL-01	RF 2	1 1.00 AC	124,000.00 1.00	5 1.0000 1.	00 0105 1.00				124,000
1 1010 Single Fam MDL-01	RF 2	2 2.03 AC	9,920.00 0.86 2,480.00 0.69	R 1.0000 1. M 0.9500 1.	00 0105 1.00 00 WTLD 1.00 WET	LAND			17,400 8,100
1 1010 Single Fam MDL-01	RF 2	5 5.00 AC	2,480.00 0.09	WI 0.9300 I.				ZE TH	
						A	VALIZ		S !
									11 11/1 140 500
	Total Card Land U	nits: 8.03 AC	Parcel Total Land A	Area: 8.03 AC				Tota	I Land Value: 149,500



The first line is the Primary Site = 1 acre @ \$124,000 Next, residual upland = 2.03 acres @ \$9,920/acre (adj.) Finally, wetland = 5 acres @ \$2,480/acre (adj.)



...unless it is buildable waterfront land... Then, a CR can help.

Assessed	Value of	Land WITH	Conservation	Restriction

LAND ONLY

1 State of the second stat

			(view, water,							
			neighborhood)			Avg. Price				
Acres	Unit price	I. Factor	Adj. Factor*	CR Factor	VALUE	per acre				
1	\$165,000	1	9.90		\$1,633,500	\$1,633,500				
0.68	\$24,750	1.37	9.90		\$228,900	\$336,618				
4.55	\$24,750	0.55	9.90	0.25	\$153,300	\$33,692				
0.9	\$3,300	1.09	9.90	0.25	\$8,000	\$8,889				
7.13					\$2,023,100					
					20% total decrea	se				
ble Assess	ing Dept., Fiel	ld card for FY	'09							
in the total	land value with	hout the CR (\$2,505,100) and w	ith the CR (\$2,023	,100) is \$482,000					
With a total town & district tax rate of \$9.27 per thousand valuation, this represents a tax savings of \$4,468 for FY09.										
	1 0.68 4.55 0.9 7.13 ble Assess in the total	1 \$165,000 0.68 \$24,750 4.55 \$24,750 0.9 \$3,300 7.13	1 \$165,000 1 0.68 \$24,750 1.37 4.55 \$24,750 0.55 0.9 \$3,300 1.09 7.13	Acres Unit price I. Factor Adj. Factor* 1 \$165,000 1 9.90 0.68 \$24,750 1.37 9.90 4.55 \$24,750 0.55 9.90 0.9 \$3,300 1.09 9.90 7.13 ble Assessing Dept., Field card for FY09	Acres Unit price I. Factor Adj. Factor* CR Factor 1 \$165,000 1 9.90 0.68 \$24,750 1.37 9.90 0.25 0.68 \$24,750 0.55 9.90 0.25 0.25 0.9 \$3,300 1.09 9.90 0.25 7.13 ble Assessing Dept., Field card for FY09 in the total land value without the CR (\$2,505,100) and with the CR (\$2,023)	Acres Unit price I. Factor Adj. Factor* CR Factor VALUE 1 \$165,000 1 9.90 \$1,633,500 \$1,633,500 0.68 \$24,750 1.37 9.90 \$228,900 \$228,900 4.55 \$24,750 0.55 9.90 0.25 \$153,300 0.9 \$3,300 1.09 9.90 0.25 \$8,000 7.13 20% total decreation 20% total decreation 20% total decreation ble Assessing Dept., Field card for FY09 100 100 100 100				

I believe I asked you to simplify, simplify.

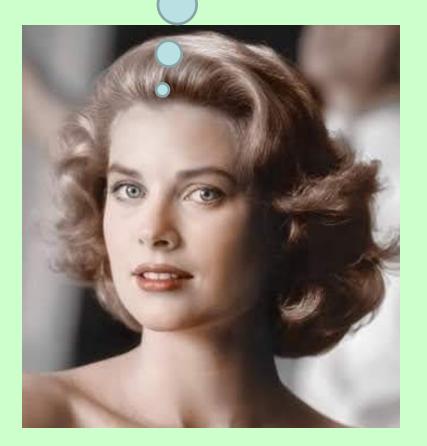
There is no guidance in state law on how assessors should treat land under conservation restriction, only that they have to take it into account.

Parkinson v. Board of Assessors of Medfield 398 Mass. 112 (1986)

But on Cape Cod, we have worked with assessors to use a consistent formula, averaging a 75% to 95% reduction for CR land.



I wonder how land trust properties and town assessing rules intersect?



Don't ask me, I am just a dog.

State Tax Form 3ABC Revised 11/2010	The Commonwealth of Massachusetts Name of City or Town	Assessors' Use only Date Received								
FISCAL YEAR RETURN OF PROPERTY HELD FOR CHARITABLE PURPOSES General Laws Chapter 59, § 5 Clauses 3(b), 5, 5A, 5B and 5C and Chapter 59, § 29										
PER	SONAL PROPERTY SCHEDULES NOT OPEN TO PUBLIC INSPECTION (See General Laws Chapter 59, § 32)									
	Return to: Must be filed by N extension is grant	Board of Assessors farch 1 unless an ed by the board of assessors								

Filing Form 3ABC each March does not guarantee LT exemption from property tax, but failure to file will guarantee taxation of LT lands.

WHO MUST FILE. This property return (State Tax Form 3ABC) must be filed each year by all charitable, benevolent, educational, literary, temperance or scientific organizations and trusts owning real or personal property on January 1 in order to receive a local tax exemption on that property under G.L. c. 59, § 5 Clause 3 for the fiscal year that begins the next July 1. Veteran organizations seeking exemption of real or personal property under G.L. c. 59, § 5 Clauses 5, 5A, 5B or 5C must also file this return.

WHEN AND WHERE RETURNS MUST BE FILED. A separate return must be filed on or before March 1 with the board of assessors of each city or town in which the organization owns real or personal property. A return is filed when received by the assessors.



ASSESSORS OFFICE

x 2012 Ti b, MA 02666 Tei: (500) 549-7004 ext 15; 7 Fax: (508) 349-5506 E-mail: assess(<u>ro-ma.gov</u>

March 17, 2009

327

Before 2014, assessing practices were whimsical re: LT lands

No. o, MA 02652-0327

onservation Trust

ATT JON: LINDA E. MURPHY, ASST. TREASURER

RE: CARRS LN., LOT 2, PLAN BOOK 627, PAGE 7

Dear Ms. Murphy:

We are in receipt of the Form 1B-3 which you filed on behalf of the Conservation Trust for an exemption from the Fiscal Year 2010 Real Estate tax for the property on Carr's Lane shown as Lot 2 on Plan Bock 627, Page 7.

A recent Appellate Tax Board decision in *Brookline Conservation Trust v. Board of* Assessors of Brookline denied a property tax exemption under Massachusetts General Laws Chapter 59, Section 5, Clause 3 to the appellant. The Board held that "...simply keeping land open and allowing its natural habitat to flourish is not sufficiently charitable." (You can find the decision in its entirety in "Current Developments in Municipal Law – 2008 Appellate Tax Board Decisions" published by the Massachusetts Department of Revenue Division of Local Services. This publication is on-line at

http://www.mass.gov/Ador/docs/dls/mflb/lawseminar/2008_Book2A_AppellateTaxCase.pdf). I have enclosed an article on this decision that was published by the Division of Local Services in the January/February issue of its "City & Town" newsletter. The last sentence of this article states the following: "Access to and substantial use by the general public of the land is generally required for a land conservation organization to qualify for a property tax exemption as a charitable organization." In light of this statement, it appears that the property you are applying for does not qualify for a charitable exemption.

I printed the deeds and plan for this property and visited the site on February 27, 2009. I found no signs indicating the location of and access to this property and identifying it as being owned by The T Furthermore, neither tl 3 Carrs Ln. (Lot 1 on F Book 627, Page 7) to access this property. Conservation Trust March 17, 2009 Page 2

We invite you or a representative of The Conservation Trust to meet with the Board of Assessors to discuss this matter before action is taken on the application. The next meeting is scheduled for Tuesday, March 24, 2009 at 9:30 a.m. Please let me know if you or someone else will attend. If a representative of the Trust is unable to attend this meeting, we will notify you of the next scheduled meeting. The Board must act on your application no later than MAY 26, 2009.

According to our records, The procession of the property on Carrs Ln. (The property on Carrs Ln. (The

Another option would be for the Trust to file for a conservation restriction as outlined in General Laws Chapter 184, Sections 31 and 32. Land encumbered by a conservation restriction would most likely see a reduction in its fair market value, thereby reducing, but not eliminating, the Real Estate tax assessment.

Thank you for your understanding in this matter. Please contact me or Linda Maloney, the Deputy Assessor if you have any questions or need any further information.

Sincerely,

Frances M. Coco

Frances M. Coco Assistant Deputy Assessor

Enclosures

The Letter you do not want to receive!

EVOLUTION OF OPEN SPACE PERCEPTION by Mass. taxing authorities

"Where a property is owned by a corporation whose charitable purposes include the preservation of natural resources, we think the simple act of maintaining that property in its natural condition would satisfy the occupancy requisite."

- -Mass. Dept. of Revenue (Letter File #94-699)

"Simply preserving property in its natural state is not enough to satisfy the requirement of "occupying" the property within the meaning of the statute..."

- -Mass. Dept. of Revenue (Letter File #2005-406)

This confusion was the state of play through the latter half of the 20th Century until the New England Forestry Foundation took the Town of Hawley to court on principle of exemption, rather than pay a \$125 real estate tax bill.

We are lucky to have NEFF Attorney Ray Lyons explain this to us next.

SJC rules conservation lands are tax exempt

The Boston Globe, MAY 16, 2014

By <u>Michael Levenson</u> | GLOBE STAFF

The Supreme Judicial Court ruled Thursday that conservation land in Massachusetts cannot be taxed, a blow to cash-hungry cities and towns that saw some forests and meadows as potential sources of revenue.

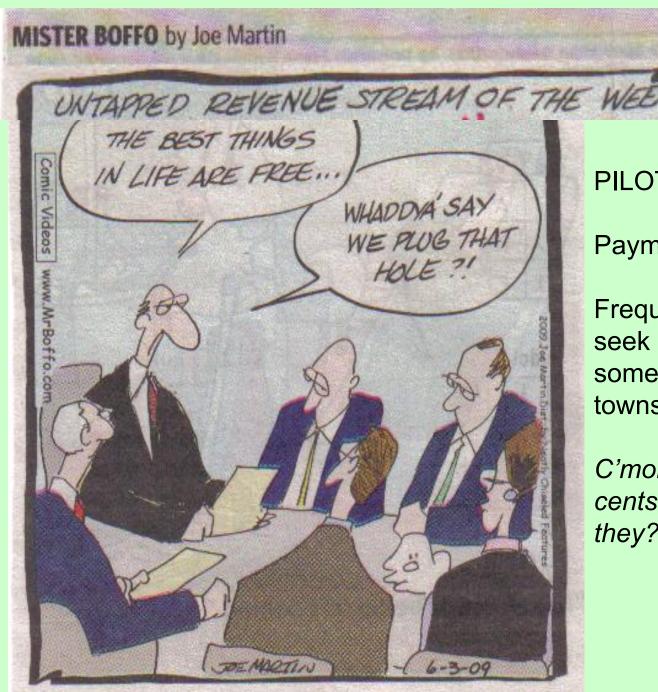
The unanimous <u>decision</u> was a victory for groups such as the Nature Conservancy and the Massachusetts Audubon Society, which worried that if they were forced to pay taxes, it could threaten their ability to buy new land and protect it from development.

The case was closely watched by local officials and conservation organizations across the country, which saw it as <u>an important test</u> of the tax-exempt status of thousands of acres of protected land.

Whew! We got that exemption monkey off our backs. So, we good?







PILOTS come calling.

Payments In Lieu of Taxes

Frequent bills are filed to seek nonprofits to pay something to help the towns' revenues.

C'mon, LTs can afford 25 cents on the dollar, can't they?



Municipalities point to struggling finances

pay property taxes, they collectively would owe nearly \$4 mil-

As a result of that anemic response, Lowell and other communities are ditching the niceguy approach and attempting to tax nonprofits outright. Analysis of a land trust property inventory: Established 1983 Now, largest private landowner in town Owns 103 parcels, total 304 acres Assessed FY09 valuation = \$27,000,000Average value per LT acre = \$89,000 If all taxed at 100% = \$159,000 property taxes / year

If all taxed at PILOT 25% = \$40,000 / year

Source: The Compact of CC Conservation Trusts, Inc., 2009

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Dampening value

If a LT has no legal protection overlaying the ownership of its lands,

the Assessor can, rightly, believe that you can sell the land and so it should be carried on the tax rolls as a valuable marketable asset.

If you have taken steps to place a CR or charitable trust on the land, the Assessor is **obligated** to take note of the effect on the speculative value of the land.

\$1,000,000+ land trust property now assessed by Town at \$19,500. WHY?

	Key:		938											То	wn c	of T	RU	RO - Fisca	l Year 2023	3	
			CURR	ENT OW	١E	R			PARCEL ID							LOCATION					
L	TRURO CONSERVATION TRUST							36-39-0						25 POND RD							
E								TRANSFER HISTORY						DO	S	Т	SALE PRICE	BK-PG (Cert)	[
A	NO TRURO, MA 02652								TRURO	CON	ISERVA	ATI(ON TRUST		12/29	/2017	к	1,600,000	0 30995-54	1	
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			6.240 Acres		- 100	ONING			RNT	0					ASSE	SSED		CURRENT	PREVIOUS	Н	
	Nbhd			20		Unbuildab			-						LAND			19,500	16,900	Π	
	0 30995 Pg 54. Remove							-						BUILD			0	0			
	Infl1		NO ADJ		Ľ	Pond.	1 (8/2	3/18) B	k 31482 Pg 130. Also on 25A							CHED		0	0		
	Infl2		NO ADJ			Fond.									OTHE		-	0	0		
]_										TOTA	L		19,500	16,900		

	CLASS	С	LASS%	DESCRIPTION						
Make sure the	9500		100	VAC,CO		NSERV ORGANIZ				
Assessor changes the Class Code to	PMT NO		PMT D	DT	ΤY	DESC	AMO			
950 (9500), indicating	18-83X		03/07/201		5	DEMO				
"exempt,										
conservation"										

We call this shrub swamp the "Oriental Carpet" in early October....

By 2017, 3 Cape Cod LTs asked	FY2	2011 TOTAL LAND TRUST	FY2017 TOTAL LAND TRUST					
for reductions, and got them.	FE	EE SIMPLE PROPERTIES	FEE SIMPLE PROPERTIES					
	1	ASSESSED VALUATION		ASSESSED VALUATION				
CHATHAM CONSERVATION FOUNDATION	\$	109,504,200	\$	90,536,380				
BARNSTABLE LAND TRUST	\$	52,976,000	\$	56,990,700				
BREWSTER CONSERVATION TRUST	\$	27,323,500	\$	4,484,700				
TRURO CONSERVATION TRUST	\$	24,988,700	\$	27,061,800				
BOURNE CONSERVATION TRUST	\$	22,230,270	\$	22,871,390				
MARY BARTON LAND CONSERVATION TRUST (Cotuit)	\$	16,842,100		(3)				
ORLEANS CONSERVATION TRUST	\$	16,341,200	\$	16,192,800				
WELLFLEET CONSERVATION TRUST	\$	12,257,900	\$	5,911,600				
MASSACHUSETTS AUDUBON SOCIETY (Wellfleet only)	\$	12,099,500	\$	22,590,400				
EASTHAM CONSERVATION FOUNDATION	\$	8,493,100	\$	8,942,000				
PROVINCETOWN CONSERVATION TRUST	\$	7,624,400	\$	9,666,700				
DENNIS CONSERVATION TRUST	\$	7,550,640	\$	8,899,900				
THE 300 COMMITTEE (Falmouth)	\$	7,228,300	\$	6,639,500				
HARWICH CONSERVATION TRUST	\$	6,027,300	\$	1,512,900				
YARMOUTH CONSERVATION TRUST	\$	4,630,300	\$	3,308,500				
THREE BAYS PRESERVATION (Cotuit, Sampsons Island)	\$	2,493,100	\$	921,400				
SANDWICH CONSERVATION TRUST	\$	2,212,500	\$	2,582,700				
ORENDA WILDLIFE LAND TRUST (Mashpee only)	\$	1,726,900	\$	1,877,400				
ORENDA WILDLIFE LAND TRUST (other CC towns, not Mashpee)	\$	1,393,700	\$	1,189,400				
TOTALS	\$	343,943,610	\$	292,180,170				
NOTES:		Source: Town Assessed		Source: Town Assessed				
1) does not include conservation restrictions held by land trusts Valuations, FY11, land only Valuations, FY17, land only 2) effect of CRs & charitable trust restrictions on values not shown Valuations, FY11, land only Valuations, FY17, land only								
3) In 2011, the Mary Barton Trust lands were conveyed to Barnstabl	e Lan	id Trust						

REMEMBER...

The local property tax exemption is not guaranteed. Burden of proof is on the charitable organization.

Even if you prove your <u>work</u> is charitable, each <u>property</u> must be examined for its relation to your Mission/Purpose.

These rules will stay intact regardless of the SJC decision in 2014 (*NEFF v. Hawley*).

Not necessarily Cape Cod... but you earned it.

Imagine: property taxes on a Saturday morning.

For More Information

Visit the Massachusetts Land Trust Coalition website: <u>www.MassLand.org</u>

For more written materials and briefing articles



MASSACHUSETTS LAND TRUST COALITION